

# **APPENDIX 12-4**

ARCHAEOLOGY AND CULTURAL HERITAGE OBJECTIVES AND POLICIES FOR CO. WESTMEATH AND CO. MEATH

# Westmeath County Development Plan 2021-2027

## **Cultural Heritage Policy Objectives**

It is a policy objective of Westmeath County Council to:

CPO 14.1 Improve accessibility to our cultural heritage and maximise its potential as a learning resource.

**CPO 14.2** Promote the understanding of cultural heritage in terms of its inherent and unique character and to recognise what elements should be preserved, conserved or enhanced.

**CPO 14.3** Support the implementation of objectives and actions of the Westmeath County Heritage Plan 2018-2023 and update during the lifetime of the Plan.

**CPO 14.4** Support the growth of cultural tourism in the County, including the potential for niche heritage based tourism products by facilitating the development of heritage events, festivals and infrastructure in a sustainable manner.

# **Archaeology Policy Objectives**

It is a policy of Westmeath County Council to:

**CPO 14.5** Seek to ensure the protection and sympathetic enhancement of archaeological heritage, and in this regard applications will be referred to the National Monuments Service, Department of Culture, Heritage & the Gaeltacht for comment.

**CPO 14.6** Seek to ensure the protection of archaeological sites and monuments and their settings and archaeological objects that are listed in the Record of Monuments and Places, in the ownership/guardianship of the State, or that are the subject of Preservation Orders or have been registered in the Register of Historic Monuments. Seek to ensure the protection and preservation of archaeological sites, which have been identified subsequent to the publication of the Record of Monuments and Places.

**CPO 14.7** Ensure that any development adjacent to an archaeological monument or site shall not be detrimental to the character of the archaeological site, or its setting and shall be sited in a manner which minimises the impact on the monument and its setting. Development which is likely to detract from the setting of such a monument or site will not be permitted.

**CPO 14.8** Seek to ensure the protection and preservation of underwater archaeological sites in riverine or lacustrine locations.

**CPO 14.9** Encourage and promote the appropriate management and maintenance of the County's archaeological heritage, including historical burial grounds, in accordance with conservation principles and best practice guidelines.

**CPO 14.10** Ensure that extensions to archaeologically significant burial grounds will only by permitted, in the event the extension would not constitute a proven risk to archaeological heritage, by means of a direct impact on archaeological features.

**CPO 14.11** Consult with the National Monuments Service in relation to proposed developments adjoining archaeological sites.

**CPO 14.12** Ensure that archaeological excavation is carried out according to best practice as outlined by the National Monuments Service, Department of Culture, Heritage, and the Gaeltacht, The National Museum of Ireland and the Institute of Archaeologists of Ireland.

**CPO 14.13** Prepare conservation plans for the management of archaeological sites and monuments in Council ownership.

CPO 14.14 Encourage increased awareness of and public access to monuments within Council ownership.

**CPO 14.15** Ensure that all proposed development affecting disturbance to peatlands is subject to archaeological monitoring, in consultation with the Department of Culture, Heritage and the Gaeltacht, unless otherwise agreed with the Planning Authority.

### **Architectural Heritage Policy Objectives**

It is a policy of Westmeath County Council to:

**CPO 14.26** Support initiatives to identify architectural heritage that may be under threat due to climate change or neglect and progress measures and, where possible, support the protection of at risk architectural heritage.

## Architectural Heritage & Protected Structures Policy Objectives

It is a policy objective of Westmeath County Council to:

**CPO 14.27** Protect and conserve buildings, structures and sites contained in the Record of Protected Structures and to encourage the sympathetic re-use and long-term viability of such structures without detracting from their special interest and character.

**CPO 14.28** Protect the architectural heritage of Westmeath through the identification of Protected Structures, the designation of Architectural Conservation Areas (ACAs), the safeguarding of designed landscapes and historic gardens, and the recognition of structures and elements that contribute positively to the vernacular and industrial heritage of the County.

**CPO 14.29** Require that applications for modifications, alterations, or extensions to a Protected Structure will be assessed in accordance with the Architectural Heritage Protection Guidelines 2011 and should be sensitively sited and designed, compatible with its special character, and appropriate in terms of the proposed scale, mass, height, density, layout, and materials so that the integrity of the structure and its curtilage is preserved.

**CPO 14.30** Seek that the form and structural integrity of Protected Structures is retained as part of any redevelopment proposal and that the relationship between the Protected Structure and any complex of adjoining buildings, designed landscape features, or designed views or vistas from or to the structure is considered.

**CPO 14.31** Encourage rehabilitation, renovation and re-use of existing Protected Structures for their own economic benefit and that of the area in which they are located.

**CPO 14.32** Carry out an audit and assess the condition of Protected Structures within the Council's ownership and devise a Conservation Management Plan/maintenance regime for these structures.

**CPO 14.33** Carry out an audit of Protected Structures within the Council's ownership to identify any Protected Structures that are under threat directly or indirectly due to climate change.

CPO 14.34 Integrate climate change adaptation measures into future heritage management plans.

**CPO 14.35** Provide guidance for owners of protected structures or historic buildings on upgrading for energy efficiency and climate resilient measures and promote the principles of sustainable building design in conservation.

**CPO 14.36** Ensure a sustainable future for Protected Structures and buildings sited within ACAs by encouraging and supporting works to upgrade the environmental performance of such structures together with the

implementation of measures to address the impacts of climate change. Such works should not adversely affect the special character of the structure including impact on historic fabric, traditional construction, visibility, siting and design. The installation of renewable energy measures and equipment will be acceptable where sited and designed to minimise the visual impact, where it does not result in any significant loss of historic fabric or otherwise affect the significance of the structure.

CPO 14.37 Incentivise the restoration of Protected Structures in towns and villages.

**CPO 14.38** Facilitate contemporary and innovative designs providing that they are of a sufficient high quality and do not detract from the character of the historic fabric of the Protected Structure.

# Meath County Development Plan 2021 – 2027

### Archaeology

#### Policies

**HER POL 1** To protect sites, monuments, places, areas or objects of the following categories:

- Sites and monuments included in the Sites and Monuments Record as maintained by the National Monuments Service of the Department of Culture, Heritage and the Gaeltacht;
- Monuments and places included in the Record of Monuments and Places as established under the National Monuments Acts;
- Historic monuments and archaeological areas included in the Register of Historic Monuments as established under the National Monuments Acts;
- National monuments subject to Preservation Orders under the National Monuments Acts and national monuments which are in the ownership or guardianship of the Minister for Culture, Heritage and the Gaeltacht or a local authority;
- Archaeological objects within the meaning of the National Monuments Acts; and Wrecks protected under the National Monuments Acts or otherwise included in the Shipwreck Inventory maintained by the National Monuments Service of the Department of Culture, Heritage and the Gaeltacht.

**HER POL 2** To protect all sites and features of archaeological interest discovered subsequent to the publication of the Record of Monument and Places, in situ (or at a minimum preservation by record) having regard to the advice and recommendations of the National Monuments Service of the Department of Culture, Heritage and the Gaeltacht and The Framework and Principles for the Protection of the Archaeological Heritage (1999).

**HER POL 3** To require, as part of the development management process, archaeological impact assessments, geophysical survey, test excavations or monitoring as appropriate, for development in the vicinity of monuments or in areas of archaeological potential., Where there are upstanding remains, a visual impact assessment may be required.

**HER POL 4** To require, as part of the development management process, archaeological impact assessments, geophysical survey, test excavations or monitoring as appropriate, where development proposals involve ground clearance of more than half a hectare or for linear developments over one kilometre in length; or developments in proximity to areas with a density of known archaeological monuments and history of discovery as identified by a licensed archaeologist.

**HER POL 5** To seek guidance from the National Museum of Ireland where an unrecorded archaeological object is discovered, or the National Monuments Service in the case of an unrecorded archaeological site.

#### **Objectives**

**HER OBJ 1** To implement in partnership with the County Meath Heritage Forum, relevant stakeholders and the community the County Meath Heritage Plan and any revisions thereof.

**HER OBJ 2** To ensure that development in the vicinity of a Recorded Monument or Zone of Archaeological Potential is sited and designed in a sensitive manner with a view to minimal detraction from the monument or its setting.

HER OBJ 3 To seek to protect important archaeological landscapes from inappropriate development.

**HER OBJ 4** To encourage the management and maintenance of the County's archaeological heritage, including historic burial grounds, in accordance with best conservation practice that considers the impact of climate change.

**HER OBJ 5** To promote awareness of, and encourage the provision of access to, the archaeological resources of the county.

**HER OBJ 6** To work in partnership with key stakeholders to promote County Meath as a centre for cultural heritage education and learning through activities such as community excavation and field/summer schools.

#### **Bru Na Boinne Policies**

Brú na Bóinne, which means the 'palace' or the 'mansion' of the Boyne, refers to the area within the bend of the River Boyne which contains one of the world's most important prehistoric landscapes. It is located close to the east coast of Ireland approximately 40 km north of Dublin city, about 8km west of the medieval town of Drogheda and about 5km east of the village of Slane.

The archaeological landscape within Brú na Bóinne is dominated by the three well-known large passage tombs, Knowth, Newgrange and Dowth, built some 5,000 years ago in the Neolithic or Late Stone Age.

**HER POL 6** To protect the Outstanding Universal Value of the UNESCO World Heritage Site of Brú na Bóinne in accordance with the relevant guidelines and national legislation, so that its integrity, authenticity and significance are not adversely affected by inappropriate development or change.

**HER POL 7** To encourage the retention, conservation, and appropriate re-use of traditional buildings within the UNESCO World Heritage Site of Brú na Bóinne in preference to either their replacement, or the construction of new buildings on green field sites.

**HER POL 8** To ensure that development within the UNESCO World Heritage Site of Brú na Bóinne shall be subject to the Development Assessment Criteria set out in Appendix no. 8 and the Development Management Guidelines in Chapter 11.

**HER POL 9** To consider individual housing within the UNESCO World Heritage Site of Brú na Bóinne, as shown on Map No 8.1, only for those involved locally in full time agriculture and who do not own land outside of the UNESCO World Heritage Site of Brú na Bóinne and subject to compliance with all other relevant provisions contained in this Development Plan.

**HER POL 10** To ensure that residential extensions within the UNESCO World Heritage Site of Brú na Bóinne are in character with the original buildings.

**HER POL 11** To support the Department of Culture, Heritage and the Gaeltacht and all stakeholders in the implementation of the Brú na Bóinne Management Plan, 2017.

#### Bru Na Boinne Objectives

**HER OBJ 7** To work in partnership with the community and all other relevant stakeholders to promote, understand, conserve and sustainably manage the UNESCO World Heritage Site of Brú na Bóinne

**HER OBJ 8** To encourage and facilitate preapplication discussions, in conjunction with the Department of Culture, Heritage and the Gaeltacht, regarding the siting and design of developments affecting the UNESCO World Heritage Site of Brú na Bóinne and the scope of any necessary impact assessments.

**HER OBJ 9** To refer all planning applications within the UNESCO World Heritage Site of Brú na Bóinne to the Department of Culture, Heritage and the Gaeltacht for comment. These comments will be considered in the assessment of all such planning applications.

**HER OBJ 10** To actively support and encourage the re-use of vacant and derelict dwellings within the Core and Buffer Zone of the World Heritage Site of Brú na Bóinne by providing assistance and professional advice to owners seeking to re-develop such sites.

**HER OBJ 11** To protect the ridgelines which frame views within and from the UNESCO World Heritage Site of Brú na Bóinne from inappropriate or visually intrusive development.

**HER OBJ 12** To prepare and implement a Business Plan for the World Heritage Site in conjunction with relevant stakeholders, subject to funding.

#### World Heritage Tentative List

The protection of the world's cultural and natural heritage is of importance for present and future generations and to this end the State is committed to the identification, protection, conservation, presentation and promotion of the World Heritage Site in accordance with Article 4 of the World Heritage Convention. A Tentative List is an inventory of those properties which a country intends to consider for nomination to the World Heritage List. The current Tentative List was approved by the Minister for Arts, Heritage and the Gaeltacht and submitted to UNESCO in March 2010. The nomination of any property from the Tentative List for inscription on the World Heritage List will only take place after consultation with local communities and other relevant stakeholders. Two sites in the County have been included on the Tentative List as part of larger assemblies of sites: • The Tara Complex as part of The Royal Sites of Ireland (Cashel, Dún Ailinne, Hill of Uisneach, Rathcroghan Complex and Tara Complex) Kells, as part of the Early Medieval Monastic Sites (Clonmacnoise, Durrow, Glendalough, Inis Cealtra, Kells and Monasterboice). In January 2019, the Minister for Culture, Heritage and the Gaeltacht invited applications for Ireland's Tentative List of properties for potential future nomination to the World Heritage List 2020-2030.

#### **Policies & Objectives**

**HER POL12** To recognise and respect potential World Heritage Sites in Meath on the UNESCO Tentative List – Ireland.

**HER OBJ 13** To support the State in the nomination process of Tara and Kells to World Heritage status as part of an assemblage of Royal and Monastic Sites in cooperation with the relevant Local Authorities.

### **Protected Structures**

#### **Policies**

**HER POL 14** To protect and conserve the architectural heritage of the County and seeks to prevent the demolition or inappropriate alteration of Protected Structures.

**HER POL 15** To encourage the conservation of Protected Structures, and where appropriate, the adaptive re-use of existing buildings and sites in a manner compatible with their character and significance. In certain cases, land use zoning restrictions may be relaxed in order to secure the conservation of the protected structure.

**HER POL 16** To protect the setting of protected structures and to refuse permission for development within the curtilage or adjacent to a protected structure which would adversely impact on the character and special interest of the structure, where appropriate.

**HER POL 17** To require that all planning applications relating to Protected Structures contain the appropriate accompanying documentation in accordance with the Architectural Heritage Protection Guidelines for Planning Authorities (2011) or any variation thereof, to enable the proper assessment of the proposed works.

**HER POL 18** To require that in the event of permission being granted for development within the curtilage of a protected structure, any works necessary for the survival of the structure and its re-use should be prioritised in the first phase of development.

#### **Objectives**

**HER OBJ 15** To review and update the Record of Protected Structures on an on-going basis and to make additions and deletions as appropriate.

**HER OBJ 16** To identify and retain good examples of historic street furniture, e.g. cast-iron post boxes, water pumps, light fixtures and signage, as appropriate.

**HER OBJ 17** To promote best conservation practice and encourage the use of appropriately qualified professional advisors, tradesmen and craftsmen, with recognised conservation expertise, for works to protected structures or historic buildings in an Architectural Conservation Area.

**HER OBJ 18** To provide detailed guidance notes and continue to develop the Council's advisory/ educational role with regard to heritage matters and to promote awareness, understanding and appreciation of the architectural heritage of the County.

### **Industrial Heritage**

Industrial heritage consists primarily of structures associated with manufacturing, transportation, communications, public utilities and materials extraction. Examples include canals, railway structures, mills, warehouses, lighthouses, lime kilns and milestones. A desktop survey of the industrial heritage of the County was carried out in 2008.

It is the policy of the Council:

**HER POL 24** To encourage appropriate change of use and reuse of industrial heritage structures provided such a change does not seriously impact on the intrinsic character of the structure and that all works are carried out in accordance with best conservation practice, subject to compliance with normal planning criteria.

**HER POL 25** To protect and enhance the built and natural heritage of the Royal Canal and Boyne Navigation and associated structures and to ensure, in as far as practically possible, that development which may impact on these structures and their setting be sensitively designed with regard to their character and setting. Development of the project will be subject to the outcome of the Appropriate Assessment process.

#### **Objectives**

**HER OBJ 26** To require an architectural / archaeological assessment, as appropriate, which references the Meath Industrial Heritage Survey and other relevant sources, for all proposed developments on industrial heritage structures or sites.

**HER OBJ 27** To carry out Phase 2 of the Industrial Heritage Survey which will comprise a field survey and assessment of surviving structures and site and consider if appropriate proposing them for addition to the Record of Protected Structure.

### **Designed Landscapes, Gardens and Demesnes**

Historic designed landscapes consist of private gardens, public parks and the gardens and landscapes associated with country house demesnes. In the County, the designed landscapes are largely found in demesne or estate lands and frequently form the setting for protected structures. The National Inventory of Architectural Heritage (NIAH) carried out a desktop survey of Historic Gardens and Demesnes in Ireland, which commenced in 2003 and identified approximately 300 such sites in the County. This survey can be seen on their website <a href="https://www.buildingsofireland.ie/">https://www.buildingsofireland.ie/</a>.

It is the policy of the Council:

**HER POL 26** To encourage the protection and enhancement of heritage gardens and demesne landscapes, and to support, in consultation with the owners, the provision of public access to these sites as appropriate.

#### Objectives

**HER OBJ 28** To discourage development that would adversely affect the character, the principal components of, or the setting of historic parks, gardens and demesnes of heritage significance.

**HER OBJ 29** To require that proposals for development in designated landscapes and demesnes include an appraisal of the landscape, designed views and vistas, including a tree survey, where relevant, in order to inform site appropriate design proposals.